Norwich Planning Commission Regular Meeting – September 12, 2023 6:30pm

To be Held in person in the Tracy Hall Multipurpose Room and via Zoom Zoom Information:

Topic: Planning Commission

Time: September 12, 2023, 6:30 PM https://uso2web.zoom.us/j/81307504748

Meeting ID: 813 0750 4748 888 475 4499 US Toll-free

- 1. Approve Agenda
- 2. Public comment for items not on agenda
- 3. Correspondence
- 4. Chair notes
- 5. Subcommittee updates Solar siting Land use
- 6. Planning & Zoning files

[Planning files 090123 note]
[Planning files – Table of contents]

7. Planning Commission staff

Meeting logistics
Job description and hiring process
Selectboard meeting 9/13
[SB - PC staff 090723]

- 8. Planning Commission work plan
 - Soliciting input on PC priorities interaction with town groups
 - o HPC 9/28 meeting
 - o DRB, Conservation Commission, Energy Committee, Listers
 - o Residents
- 9. Approve minutes of August 8 & August 22, 2023
- 10. Public comment
- 11. Adjourn

To: Norwich Selectboard

From: Jaan Laaspere, Chair, Norwich Planning Commission

Date: September 1, 2023

Re: Planning and zoning files discussion at 8/22/23 PC meeting

Excerpt from Norwich Planning Commission Minutes – August 22, 2023 DRAFT

4. Chair report – P&Z files and maps

The Chair reported on initial attempts to understand the status of background planning & zoning files needed to support the work of this new Commission. It has been difficult to assess availability without specific descriptions of target items. Members stressed the importance of the records of past discussions, previous edits, and unfinished revisions, along with original map files. Members expect there to be a large volume of information in these public records. The Commission agreed to this statement by consensus:

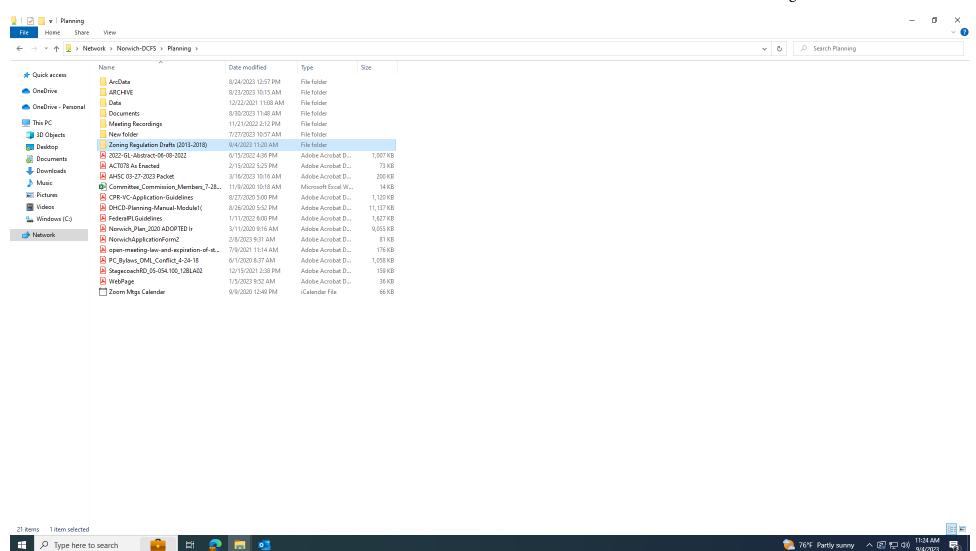
"The Planning Commission asks the Selectboard to take whatever actions are required to locate and make available any and all planning and zoning files. These public records are needed by several town groups to perform their duties."

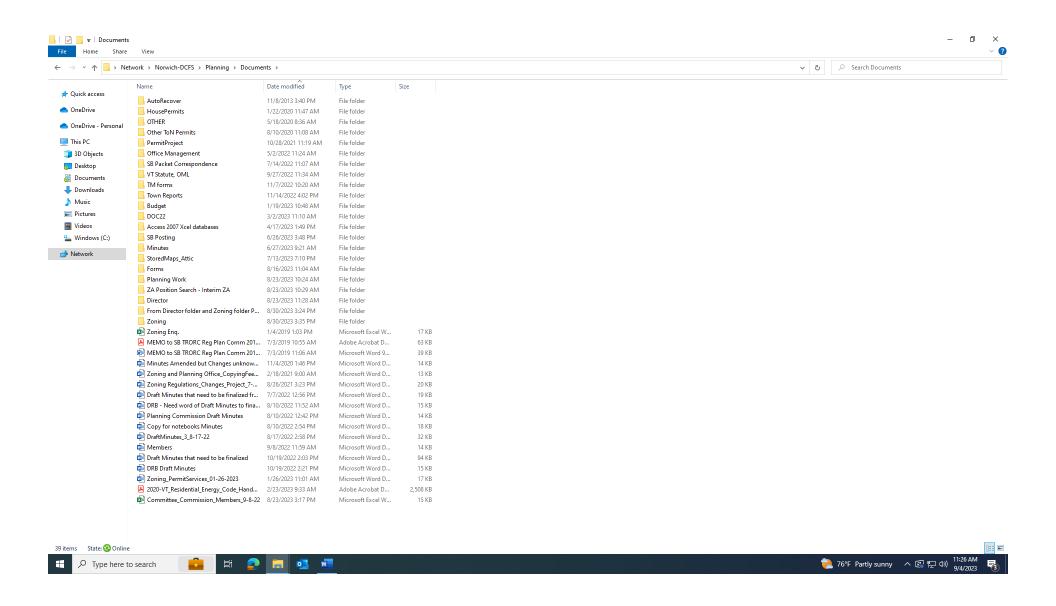
[Chair note – On August 24th I met with Brennan Duffy, Pam Mullen and Kyle Katz at Tracy Hall to review the planning and zoning files. A very large amount of information is available in dozens of folders and subfolders. These files are challenging to search given the volume, date range and relative lack of structure. To make efficient use of our staff's time, it will be necessary to request specific files by topic or date. We discussed the original map files for the zoning regulations and town plan. The zoning maps, such as ridgeline district and scenic resources, date to before 2009 and it is not possible to find any source files from that long ago. The original GIS files for the maps in the 2020 town plan have not been located.]

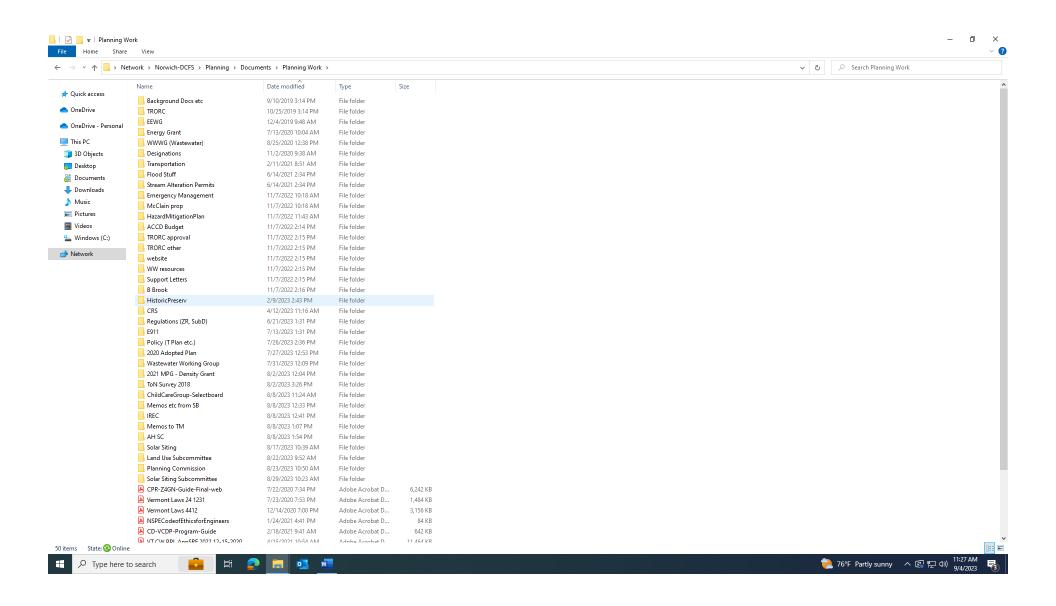
September 1, 2023 – PC Chair note:

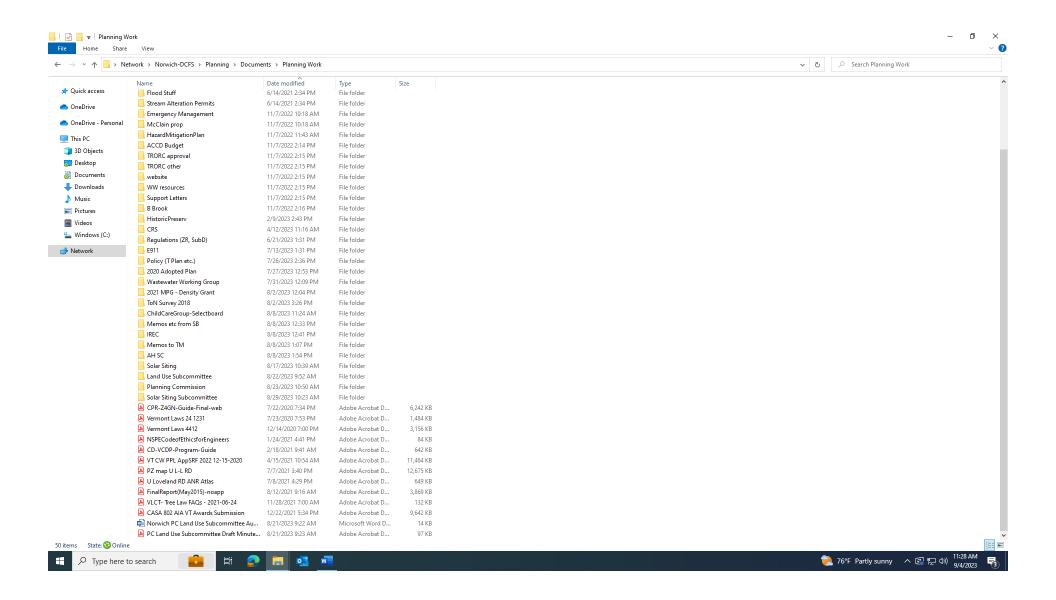
On August 31st I met with Marcia Calloway and Brennan Duffy to discuss this issue. We agreed on a proposed process to provide access to the large number of files in the planning department's digital archive. We will create a detailed table of contents of the file structure to give a starting point for any searches. To make efficient use of our P&Z staff time, the PC Chair will act as the sole point of contact between PC requests and staff. This initial proposal can be adjusted as needed.

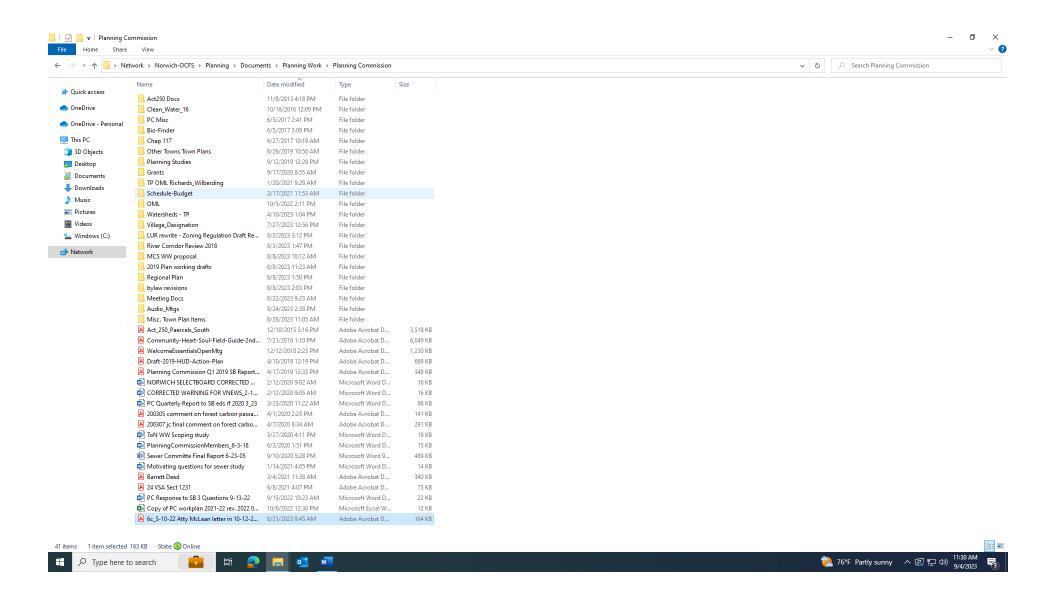
Agenda Item #6

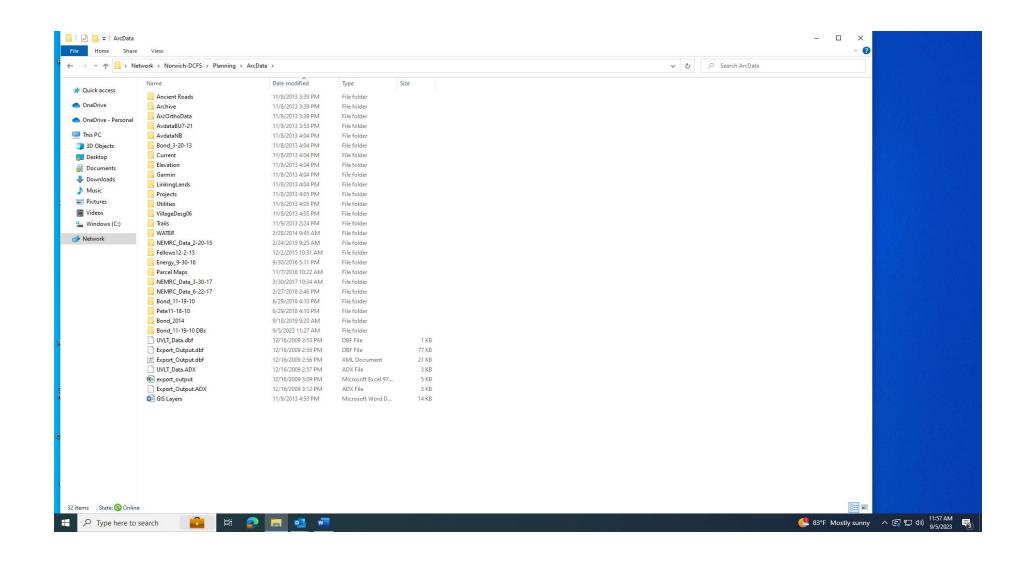


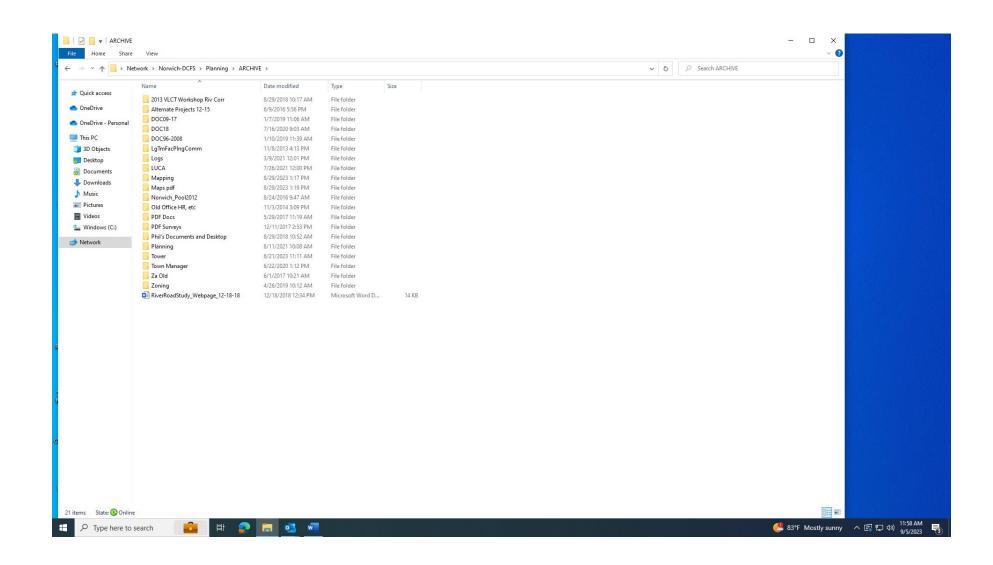


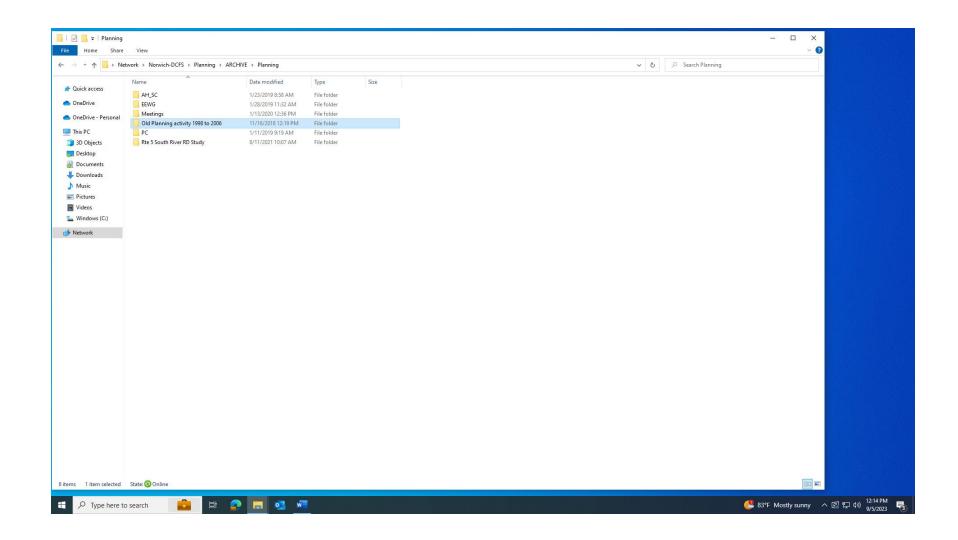


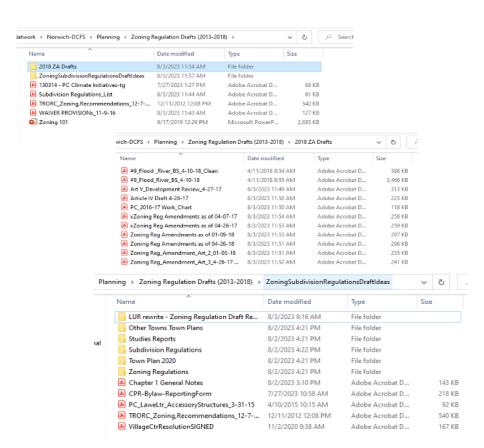


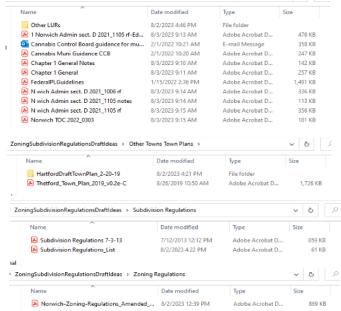












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ZoningSubdivisionRegulationsDraftIdeas > LUR rewrite - Zoning Regulation Draft Rewrite >

To: Norwich Selectboard

From: Jaan Laaspere, Chair, Norwich Planning Commission

Date: September 6, 2023

Re: Planning and zoning staff

At our August 22, 2023 meeting the Planning Commission discussed the roles and responsibilities of the PC relative to the planning staff, in particular the current open position.

Excerpt from August 22, 2023 Planning Commission <u>DRAFT</u> minutes

"The relationship between the Planning Commission and planning staff was discussed. The group favored a model of a robust and engaged Planning Commission with staff assisting and implementing, rather than directing.

Vermont statutes outline two options for planning in an urban municipality such as Norwich. One model, appropriate to a larger town, has a staffed planning department, led by a Planning Director, with a more advisory Planning Commission. Another option, also clearly outlined in VT statutes, describes an active and engaged Planning Commission supported by a Zoning Administrator who is nominated by the PC and appointed by the Selectboard. In this model the Commission collaborates with staff to do the town's planning work.

The Planning Commission passed a unanimous motion empowering the Chair to approach the Selectboard Chair to advocate for the "strong PC" model and discuss next steps. It was suggested that perhaps a small group of 1 or 2 PC members, the Town Manager and a Selectboard member could meet and propose options.

It was acknowledged that this represented a change from the model in place over the past few years and had important consequences relative to the posted job description and hiring process."

Notes from August 31, 2023 meeting of Calloway, Laaspere and Duffy According to input from counsel, Norwich "had not taken affirmative action" to be considered an urban municipality. Therefore, we fall under 24 V.S.A §4325 which enables an engaged and working Planning Commission.

We agreed there is a limit to the workload that can realistically be accomplished by a volunteer group and staff is needed to help implement policy and planning decisions made by the PC.

The Planning Commission would like meaningful input into the following:

Job title -

The Planning Director title is more appropriate to the urban municipality model. Can we change this? Perhaps not to simple ZA, but something like Municipal Planner / ZA could be appropriate.

Job description -

Adjust the job tasks to emphasize support of permit applicants and DRB, along with plan, regs and grant writing.

Hiring process -

Brennan talked about enabling the DRB, HPC and PC to participate in candidate review and selection. It is understood that, in a Town Manager form of government, HR supervision of employees is done by the TM and the SB approves the budget. Groups like the PC will work daily with this person and having input into their selection will make the candidate more likely to be successful.

As we discussed, personality matters a great deal. I believe the balance of responsibilities desired by the Planning Commission can be successful with the right candidate. This is another reason why it is critical we are involved in selecting the person.

Can we discuss creating a working group of 1 - 2 PC members, 1 from DRB and the TM to:

- o Adjust the job title and description
- o Evaluate any current candidates
- oReinvigorate advertising
- oReview new candidates

Norwich PC Minutes -8/8/23

Members Present: Ernie Ciccotelli, Vince Crow, Jeff Goodrich, Stuart Richards, Jaan Laaspere, Bob Pape, Kris Clement

Public: Lisa Close, Linda Gray, Nancy Osgood

Meeting Opened: 6:36 pm

1. Approve Agenda:

Goodrich moved, seconded by Ciccotelli, to approve the agenda.

Motion passed 7-0

2. Public Comment on items not on the agenda

None

3. Correspondence

Richards encouraged that anyone interested should sign up for dunk tank at the upcoming town fair.

4. Chair Report

a. PC Budget

Laaspere stated the annual budget allocated for Planning and Zoning is approximately \$160,000. Considering that the Zoning Director position is currently vacant, that leaves approximately \$8,000 a month of the budget unused.

He further stated that because of the timing of the fiscal year and auditing process, any surplus from the previous year would not be available until an undetermined future date.

b. P&Z files and maps

Laaspere stated that staff is continuing to organize and locate the planning and zoning files of the previous zoning director.

Goodrich recommended accessing the previous zoning director's email which would provide access to more pertinent files.

c. AHSC Planning Grant

Laaspere stated that the AHSC is delaying the application for the planning grant regarding the site on New Boston until the next cycle due to lack of bandwidth of staff and the town manager.

Goodrich stated that in the past the town has had a robust record of volunteer citizens engaging with grant projects and the SB should utilize that.

Richards stated that he hopes that the PC looks closely at the line items in order to be realistic about the cost and to potentially reduce the cost.

5. Planning Commission Work Plan and Soliciting input on PC priorities

Laaspere recommended that the PC should meet once a month going forward with subcommittees meeting between meetings.

Consensus was met to establish two sub committees.

The Solar Siting Subcommittee will include Clement, Ciccotelli, and Laaspere.

The Land Use Subcommittee will include Pape, Ciccotelli, and Richards.

Each group will meet before the next PC meeting to further define their goals and expectations.

Nancy Osgood encouraged attendance of the next meeting of the Historical Preservation Commission on August 28th to discuss ideas on the zoning and permitting process.

Linda Gray encouraged the PC to engage with the Conservation Commission and Energy Committee for input regarding priorities of the town.

6. PC Staff – Job description and hiring process

The group discussed changing the job description and title of the vacant position to Zoning Administrator with the goal of more accurately advertising the position.

The current listing as well as a revised version will be included in the next PC meeting packet in order to discuss.

7. Approve minutes

Goodrich moved, seconded by Ciccotelli, to approve 7/25 minutes with corrections.

Motion passed 7-0

8. Public Comment

N/A

9. Adjourn

Goodrich moved, seconded by Richards, to adjourn the meeting at 8:42PM

Motion passed 7-0

Norwich Planning Commission Minutes – August 22, 2023

DRAFT

Members present: Ciccotelli, Clement, Goodrich, Laaspere, Richards

Members absent: Crow, Pape

Public: Jack Cushman

Meeting opened: 6:34

1. Approved agenda (unanimous)

- 2. Public comment on items not on the agenda None
- 3. Correspondence None

4. Chair report – P&Z files and maps

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5. Subcommittee update

The <u>Land Use subcommittee</u> held its organizational meeting on 8/15/23. Richards was selected as moderator and Pape as note-taker. It should be acknowledged that the draft minutes for this meeting were published one day late due to a misunderstanding of the OML time requirements.

At its next meeting on 8/24/23 this subcommittee will begin to review sections 1 & 2 of the current town plan to evaluate if the language is still relevant and if anything requires more discussion or possible amendment.

The readings listed in the packet for the upcoming meeting sparked a discussion of climate change with Jack Cushman advocating for the use of current, peer-reviewed documents. The PC Chair directed the group and the subcommittee to stay focused on the appropriate work of the Planning Commission and not debate wider issues such as climate change, which are outside our purview.

The Solar Siting subcommittee will hold its first meeting on 8/24/23.

6. Planning Commission staff

The relationship between the Planning Commission and planning staff was discussed. The group favored a model of a robust and engaged Planning Commission with staff assisting and implementing, rather than directing.

Vermont statutes outline two options for planning in an urban municipality such as Norwich. One model, appropriate to a larger town, has a staffed planning department, led by a Planning Director, with a more advisory Planning Commission. Another option, also clearly outlined in VT statutes, describes an active and engaged Planning Commission supported by a Zoning Administrator who is nominated by the PC and appointed by the Selectboard. In this model the Commission collaborates with staff to do the town's planning work.

The Planning Commission passed a unanimous motion empowering the Chair to approach the Selectboard Chair to advocate for the "strong PC" model and discuss next steps. It was suggested that perhaps a small group of 1 or 2 PC members, the Town Manager and a Selectboard member could meet and propose options.

It was acknowledged that this represented a change from the model in place over the past few years and had important consequences relative to the posted job description and hiring process.

7. Planning Commission work plan

Chair will continue informal outreach to other town groups. There has been positive feedback for the idea of collaboration and information exchange from the DRB, HPC, NCC, and the Listers.

8. **Approve minutes** of August 8, 2023

Tabled until next meeting

9. **Public comment -** None

10. Meeting adjourned at 8:39

[Chair note – proposed upcoming PC meeting dates are September 12^{th} and October 10^{th} with subcommittees to meet between meetings of the full Commission.

The next Solar Siting Subcommittee meeting will be September 19th at 6:30]